

Message Text

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SUBJECT: FY 1980 BUDGET SUBMISSION

REF: (A) STATE 163440, (B) USNATO 06465
THERE IS SUBMITTED A REVISED "PURPOSE AND BENEFITS"
STATEMENT TO ACCOMPANY THE FY 1980 BUDGET SUBMISSION:

- PURPOSE AND BENEFITS TO THE UNITED STATES

SINCE ITS INCEPTION, THE ATLANTIC ALLIANCE HAS CONCERNED
ITSELF WITH THE GOALS SET FORTH IN THE NORTH ATLANTIC
TREATY, SIGNED IN WASHINGTON ON APRIL 4, 1949. THESE
GOALS INCLUDE: SAFEGUARDING OF FUNDAMENTAL FREEDOMS,
COLLECTIVE DEFENSE, PROMOTION OF STABILITY AND WELL-BEING
IN THE NORTH ATLANTIC AREA, AND PRESERVATION OF PEACE
AND SECURITY. THE MAY 1978 MEETING AT WASHINGTON OF
THE NORTH ATLANTIC COUNCIL WITH THE PARTICIPATION OF
HEADS OF STATE AND GOVERNMENT ISSUED A FINAL COMMUNIQUE
UNDERLINING THE CONTINUED DEDICATION OF THE MEMBER
STATES TO THE GOALS SET FORTH IN THE NORTH ATLANTIC
TREATY.

WITH REGARD TO ITS INCEPTION, THE ALLIANCE WAS FORMED
IN RESPONSE TO SERIOUS CHALLENGES TO THE FUNDAMENTAL
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FREEDOMS, STABILITY, WELL-BEING AND THE PEACE AND
SECURITY OF THE NORTH ATLANTIC AREA. SUCH CHALLENGES
REMAIN. IN THIS CONNECTION, THE MAY 1978 NATO SUMMIT
COMMUNIQUE STATES IN PART: BEGIN QUOTE: THE FRESH
STUDY OF LONG-TERM TRENDS IN EAST-WEST RELATIONS,
DECIDED UPON IN LONDON (AT THE MAY 1977 SUMMIT), HAS
CONFIRMED THE CONTINUING VALIDITY OF THE TWO

COMPLEMENTARY AIMS OF THE ALLIANCE TO MAINTAIN SECURITY AND PURSUE DETENTE. BASED ON EXAMINATION OF THE SITUATION AND TRENDS IN THE USSR AND THE OTHER WARSAW PACT COUNTRIES, THE COUNCIL'S (NORTH ATLANTIC COUNCIL) STUDY CONCLUDES THAT MEMBERS OF THE ALLIANCE MUST MAINTAIN THEIR SOLIDARITY AND THEIR VIGILANCE, AND KEEP THEIR DEFENSES AT THE LEVEL RENDERED NECESSARY BY THE WARSAW PACT'S OFFENSIVE CAPABILITIES, WHILE, AT THE SAME TIME, STRIVING TO PROMOTE DETENTE. THE STUDY HAS ALSO CONFIRMED THAT RELATIONS BETWEEN THE ALLIES AND THE WARSAW PACT COUNTRIES HAVE BECOME MORE EXTENSIVE, BUT THAT SERIOUS CAUSES OF TENSION STILL PERSIST. END QUOTE. THUS, THE ALLIANCE, REFLECTING THE COMMON WILL OF 15 DEMOCRACIES, SERVES AS A KEYSTONE FOR ACHIEVING POLICIES DIRECTED AT ACCOMPLISHMENT OF GOALS COMMONLY HELD BY ITS MEMBERS. NATO DEVELOPMENTS AND ACTIVITIES FORESEEN FOR FY 1980 AND HAVING PARTICULAR SIGNIFICANCE AND BENEFIT FOR THE UNITED STATES INCLUDE THE FOLLOWING:

A. AS SET FORTH IN THE 1978 SUMMIT COMMUNIQUE, LEADERS OF STATES TAKING PART IN THE INTEGRATED DEFENSE STRUCTURE OF THE ALLIANCE "NOTED WITH SATISFACTION THAT ALMOST ALL COUNTRIES HAD INDICATED THEIR INTENTION TO ADJUST THEIR FINANCIAL PLANS FOR DEFENSE IN ACCORDANCE WITH THE AIM, ESTABLISHED IN THE 1977 MINISTERIAL GUIDANCE, OF AN ANNUAL INCREASE IN DEFENSE EXPENDITURE IN THE REGION OF UNCLASSIFIED

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3 PCT IN REAL TERMS." MEMBER STATES CAN BE EXPECTED TO PURSUE THIS GOAL DURING FY 1980.

B. ADDITIONALLY, AS SET FORTH IN THE WASHINGTON COMMUNIQUE, THOSE ALLIED LEADERS "NOTED WITH APPROVAL THAT EMPHASIS WAS PLACED IN THE LONG TERM DEFENSE PROGRAM ON GREATER COOPERATIVE EFFORTS AND ON THE NEED FOR NATO COORDINATED DEFENSE PLANNING TO BE PROJECTED INTO THE LONGER TERM." VIGOROUS FOLLOW THROUGH ACTION ON IMPLEMENTATION OF THE LONG-TERM DEFENSE PROGRAM (LTDP) IS NOW BEING TAKEN BY NATIONAL AUTHORITIES AND AT NATO AND INTERNATIONAL MILITARY HEADQUARTERS, AND CAN BE EXPECTED TO BE PURSUED IN FY 1980. STRONG UNITED STATES INITIATIVE AND SUPPORT FOR THE LTDP UNDERLINES AMERICAN CONVICTION THAT DEFENSE OF THE UNITED STATES IS BEST ASSURED THROUGH COLLECTIVE DEFENSE EFFORTS WITH OUR NORTH ATLANTIC ALLIES.

C. FURTHERMORE, WITH REGARD TO MODERNIZATION AND STRENGTHENING OF THEIR OWN FORCES TO THE EXTENT REQUIRED FOR DETERRENCE AND DEFENSE, "THE ALLIES ARE CONVINCED THAT THE EFFECTIVENESS OF THEIR FORCES CAN

BE INCREASED THROUGH ENHANCED INTEROPERABILITY AND STANDARDIZATION OF EQUIPMENT AND THROUGH DEFENSE EQUIPMENT PLANNING PROCEDURES." INTENSIFICATION OF THE TRANSATLANTIC DIALOGUE SHOULD ALSO CONTRIBUTE TO EFFECTIVE UTILIZATION OF ALLIED RESOURCES.

D. ADDITIONALLY, NATO'S 1980 CONSULTATIVE PROCESS MAY BE EXPECTED TO CONTINUE TO REFLECT OUR OWN AND OUR ALLIES' DETERMINATION TO PURSUE AS CONSTRUCTIVE AND POSITIVE A RELATIONSHIP AS POSSIBLE WITH THE SOVIET

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UNION AND THE OTHER EAST EUROPEAN COUNTRIES. IN THIS CONNECTION, CONSULTATIONS AT NATO MAY BE EXPECTED TO PROVIDE FOLLOW-ON TO THE 1978 STUDY OF LONG-TERM TRENDS RELATED TO THE VARIOUS ASPECTS OF EAST-WEST RELATIONS.

E. AMONG THE ALLIES CONCERNED, CONSULTATIONS ON MUTUAL BALANCED FORCE REDUCTION NEGOTIATIONS WITH WARSAW PACT COUNTRIES WOULD CONTINUE TO BE A SPECIAL CASE WITH THE AIM TO FORMULATE A COMMON POLICY. AS TO ALLIED CONSULTATIONS ON OTHER ARMS CONTROL AND DISARMAMENT ISSUES, THE AIM MAY BE EXPECTED TO REMAIN TO IMPROVE THE BASIS FOR NATIONAL DECISION-MAKING BY TIMELY EXCHANGE OF VIEWS ON THOSE ISSUES OF SPECIAL RELEVANCE TO THE SECURITY OF THE ALLIANCE.

F. CONSULTATION ON CONFERENCE ON SECURITY AND COOPERATION IN EUROPE (CSCE) MATTERS WILL CONTINUE TO EMPHASIZE THE CONVICTION OF THE ALLIES THAT FULL IMPLEMENTATION OF THE HELSINKI FINAL ACT IS OF ESSENTIAL IMPORTANCE TO THE IMPROVEMENT OF EAST-WEST RELATIONS.

G. FURTHERMORE, REFLECTING ALLIED CONCERN RESULTING FROM REPEATED INSTANCES IN WHICH THE SOVIET UNION AND SOME OF ITS ALLIES HAVE EXPLOITED SITUATIONS OF INSTABILITY AND REGIONAL CONFLICT IN THE DEVELOPING UNCLASSIFIED

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WORLD, NATO CONSULTATIONS WILL CONTINUE TO MONITOR CAREFULLY SUCH SITUATIONS WHILE RECOGNIZING THAT THESE SHOULD NOT BE VIEWED EXCLUSIVELY IN AN EAST-WEST CONTEXT AND UNDERLINING THE IMPORTANCE OF ENCOURAGING PEACEFUL SETTLEMENT THROUGH NEGOTIATION BY COUNTRIES AND MULTILATERAL ORGANIZATIONS DIRECTLY CONCERNED. AREAS OF SECURITY INTEREST TO NATO WILL CONTINUE TO INCLUDE AFRICA AND THE MIDDLE EAST.

H. BEARING IN MIND THE PROVISIONS OF ARTICLE 2 OF THE NORTH ATLANTIC TREATY, CONSULTATIONS AT NATO WILL REFLECT THE GREAT IMPORTANCE OF SECURING A SOUND BASIS FOR THE FURTHER IMPROVEMENT OF THE ECONOMIC AND SOCIAL CONDITIONS OF THE PEOPLES OF ALLIED STATES.

I. NATO'S CONSULTATIVE WORK IN THE FIELDS OF SCIENCE AND TECHNOLOGY AND ON THE ENVIRONMENT WILL CONTINUE TO CONTRIBUTE TO A BETTER WORLD. IN THIS CONNECTION, THE WASHINGTON SUMMIT COMMUNIQUE SALUTED THE ACHIEVEMENTS OF NATO'S SCIENCE COMMITTEE AND COMMITTEE ON THE CHALLENGES OF MODERN SOCIETY. ADDITIONALLY, NATO HAS A SCIENTIFIC SCHOLARSHIP PROGRAM.

J. NATO'S STRUCTURE PROVIDES FOR RAPID EXCHANGE AMONG ALLIES OF INTELLIGENCE AND DATA.

K. PURSUANT TO PARAGRAPH 13 OF THE OTTAWA DECLARATION ON ATLANTIC RELATIONS, THE ALLIANCE WILL CONTINUE TO WORK FOR THE STRENGTHENING OF LINKS AMONG PARLIAMENTARIANS.

L. NATO'S INFORMATION SERVICE WILL CONTINUE TO DEVELOP MATERIALS AND CONDUCT PROGRAMS DESIGNED TO EXPAND UNDERSTANDING OF AND SUPPORT FOR NATO AND ALLIANCE UNCLASSIFIED

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